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## COMMISSION STAFF WORKING DOCUMENT

## **Second Consumer Markets Scoreboard**

# PART 2

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# COMMISSION STAFF WORKING DOCUMENT

## **Second Consumer Markets Scoreboard**

# PART 2

# 14 January 2009

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#### 2. INTEGRATION OF THE RETAIL INTERNAL MARKET

The completion of the internal market is an essential part of meeting Europe's economic challenges and delivering tangible benefits for EU citizens. The Consumer Policy Strategy 2007-2013 calls for further integration of retail markets. A well-functioning internal market should offer consumers a wider choice of products, the best possible prices, and a consistently high level of consumer protection. A more integrated retail internal market could be an effective response to the current economic slowdown.

#### 2.1 Cross-border business to consumer trade

The level of cross-border trade is one measure of the degree of integration of the retail side of the internal market. It reflects the extent to which retailers are prepared to advertise and make cross-border offers and the extent to which consumers are prepared to make purchases. The level of cross-border retail trade is an outcome of several aspects of consumer policy: legislation designed to simplify cross-border sales for businesses and to guarantee consumer rights; cross-border enforcement measures, administrative burdens for cross-border operations, and cross-border information and advice.

Despite the increase in the number of consumers travelling abroad and the wider use of the internet, the majority of EU consumers still tend to buy goods and services in their own country. Cross-border purchases can be made either by consumers making purchases when abroad or through distance sales channels (e.g. internet, phone, post).

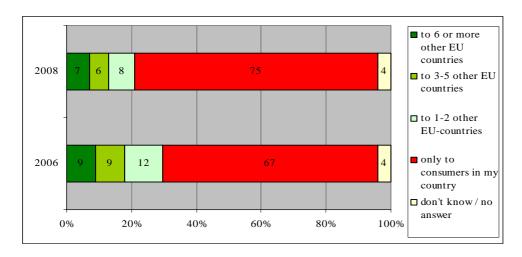
#### Levels of cross-border transactions

The proportion of consumers and retailers carrying out cross-border transactions has not increased since 2006. Recent surveys¹ show that 25% of all EU-27 consumers have made a cross-border purchase in the last year. The corresponding figure in 2006 was 26% in the EU-25, thus the level of cross-border shopping has remained more or less stable. In 2002, 13% of consumers in the EU-15 had made a cross-border purchase. A similar percentage of retailers² currently sell across borders. Three-quarters of retailers from the EU-27 sell only to consumers in their own country (see Figure 64). Eight percent sell goods to consumers in one or two other EU countries, 6% sell to three to five other EU countries, while 7% sell to six or more countries. Thus one in five enterprises is selling cross-border to at least one other EU country. These figures are significantly lower than in 2006 when 30% of retailers said they were selling cross-border to at least one other EU country.

<sup>2</sup> EB 224 — Business attitudes towards cross-border sales and consumer protection, 2008.

<sup>&</sup>lt;sup>1</sup> EB 298 — Consumer protection in the internal market, 2008.

Figure 64: Cross-border sales to final consumers

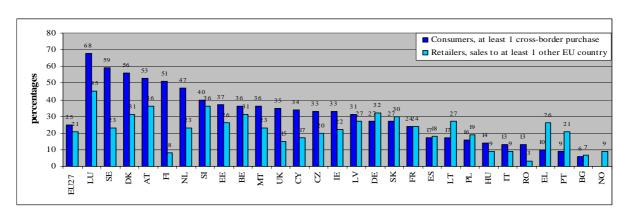


Sources: EB 224 and EB 186

Q: To how many EU countries do you currently make cross-border sales to final consumers?

The prevalence of cross-border activity continues to vary significantly across the EU. As demonstrated in Figure 65, shopping cross-border is most common in Luxembourg, Sweden, Denmark, Austria and Finland, with 68% to 51% of consumers doing so. The new Member States have low levels of cross-border purchases (Bulgaria 6%, Romania 13%), as do Portugal, Greece and Italy. Selling cross-border<sup>3</sup> is most common in Luxembourg, where 45% of retailers do so. It is lowest in Bulgaria and Romania, where respectively 7% and 3% of retailers sell abroad. In most countries where many consumers shop cross-border, many retailers also sell cross-border, and vice versa. Finland is the notable exception here: over 50% of Finnish consumers have made at least one cross-border purchase, while only 8% of its retailers sell to at least one other EU country. However, Austria and Denmark have high levels of cross-border sales as well as high levels of cross-border purchases. In Bulgaria, Romania and Italy, both cross-border sales and purchases are low.

Figure 65: Cross-border sales and purchases



Sources: EB 298 and Flash EB 224

Q: Please tell me if you have purchased any goods or services in the last 12 months, in (our country) of elsewhere? – To how many EU countries do you currently make cross-border sales to final consumers?

<sup>&</sup>lt;sup>3</sup> Cross-border sales exclude sales in shops.

The fact that most retailers only sell to consumers in their own country, and that only 7% sell to six or more European countries is also reflected by the fact that 8% of consumers who have shopped cross-border at some point had difficulties when they tried to buy goods or services in another EU country because they did not live in that country. On average, retailers sell cross-border to only 1.3 EU countries, which suggests that overall, consumers are limited as to the products they can buy cross-border.

#### Advertising

Figure 66 demonstrates that the majority of consumers in the EU-27 have never come across advertisements or offers from sellers or providers located in other EU countries. This is the case for 55% of respondents. Thirty-one percent say they have come across such advertising sometimes or rarely, whereas just 8% have come across it often. These figures are more or less unchanged compared with 2006, when 57% of consumers said they never came across cross-border advertising, and compared with 2002, when 55% said they had not seen or heard cross-border advertising in the last 12 months.

Unsurprisingly, there is a strong correlation (0.84) between the percentage of individuals that has recently come across advertising from sellers located in other EU countries, and the percentage of individuals that has shopped cross-border in the last twelve months. Cross-border advertising is clearly designed to have an effect on the number of consumers shopping cross-border, and this seems to be the case. That awareness of cross-border advertising is higher in consumers that already shop cross-border may also play a part in this high correlation.

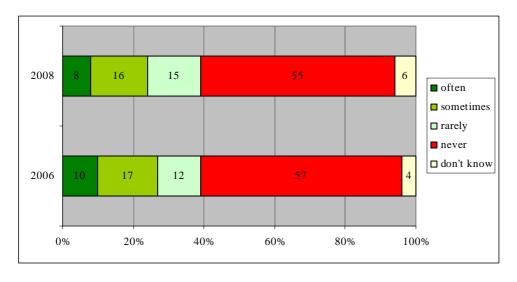


Figure 66: Consumers coming across cross-border advertising

Sources: EB 298 and EB 252

Q: In the last 12 months, have you come across advertisements or offers from sellers/providers located in other EU countries?

Consumers' limited awareness of cross-border advertising matches retailers' replies on the number of countries they advertise to (see Figure 67). Seventy-two percent of EU-27 retailers do not advertise to any EU country other than their own. A further 14% advertise to between one and five other EU countries, while 7% advertise to six or more. Although there has been little change in the regularity with which EU consumers come across cross-border advertising,

there has been a small drop in the proportion of retailers actively marketing their products cross-border since 2006.

■ None □ to 1 other EU 5 2008 country to 2 to 3 other EU countries to 4 to 5 other EU countries 2006 5 ■ to more than 6 other EU countries □ don't know/no answer 0% 20% 40% 60% 80% 100%

Figure 67: Retailers advertising to other EU countries

Source: EB 224 and EB 186

Q: Besides [country], to how many EU countries do you actively market/advertise to final consumers?

Figure 68 shows the prevalence of cross-border advertising across the EU. In Luxembourg, 82% of people have come across cross-border advertising. In Lithuania and Bulgaria, just 20% have done so. Advertising cross-border also differs considerable between Member States: 51% of retailers in Luxembourg advertise cross-border against 4% in Romania. The overall EU figures on cross-border advertising reflect the situation across most EU countries, in that in most of the Member States consumers are more likely to have come across cross-border advertising, than for retailers to be advertising in other EU countries. The only exceptions are Greece and Lithuania.

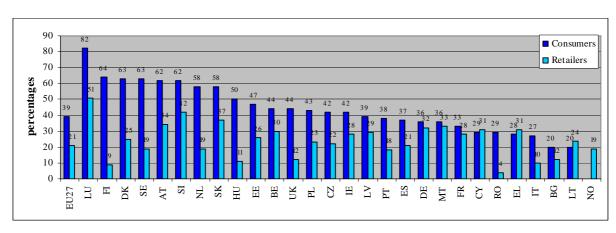


Figure 68: Cross-border advertising

Sources: EB 298 and EB 224

Q: In the last 12 months, have you come across advertisements or offers from sellers/providers located in other EU countries? – Besides [country], to how many EU countries do you actively market/advertise to final consumers? advertise to at least one other EU country

### The use of distance selling channels

The internet is the most common form of distance shopping: a third of EU consumers (33%) have made a domestic or cross-border purchase via the internet in the past year. This represents an increase of 6% as compared to 2006. The same increase is not observed for other distance sales channels (post, phone, sales representatives) of which the use has remained more or less unchanged since 2006, and which are used less frequently by consumers compared to the internet (between 28% for purchases by post and 9% from a sales representative).

The corresponding figures for retailers reflect these results in that the internet is the most common distance selling medium. Fifty-one percent of retailers said that they sold goods via the internet. Post was the second most popular medium among sellers (30%), and sales through representatives are used by more retailers than telesales (21% vs 17%). Despite e-commerce being such a popular sales channel, there has been a fall since 2006 (among those surveyed) in the proportion of retailers using e-commerce. In 2006, 57% of retailers in the EU-25 sold products via the internet. Thus while the proportion of consumers shopping online has increased, the proportion of retailers selling online has declined.

There is significant variation in these figures across Member States, which is displayed in Figure 69. Dutch, Swedish and Danish consumers are the most active in buying online, with 68%, 66% and 63% respectively having done so in the last 12 months. In these countries a high proportion of retailers also sell online: 64% in the Netherlands, 58% in Sweden and 55% in Denmark. Bulgarian, Romanian, Portuguese and Lithuanian consumers are the least likely to have shopped online in the last 12 months, and are also amongst the countries with the lowest proportion of retailers using the internet as a retail channel. However, across the EU, the two factors are not strongly correlated, at 0.46, indicating that where retailers are active in internet trade, the same is not necessarily the case for consumers, and vice versa. For example, in Ireland, 68% of retailers sell online, but just 32% of consumers have bought a product online in the last 12 months.

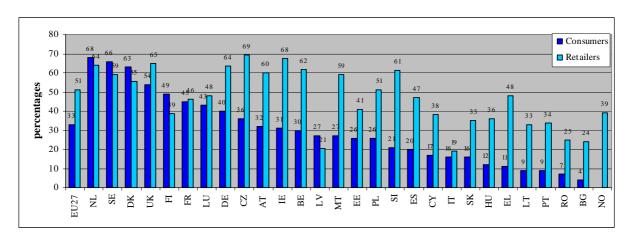


Figure 69: Use of internet for retail

Sources: EB 298 and EB 224

Q: Have you purchased any goods or services in the last 12 months via the internet? – Do you use the e-commerce/internet sales channels for retail?

However, although internet use increased between 2006 and 2008, consumers tend to distinguish between sellers/providers located in their own country and those located in other countries. Across the EU, 30% of respondents said they purchased goods or services via the internet from sellers/providers in their own country but only 7% made an internet purchase from sellers/providers in other countries. Figure 70 shows that the reluctance to buy from other EU countries is perceptible in all EU Member States with the exception of the three smallest Member States, Luxemburg, Cyprus and Malta. On the other hand, Figure 71 shows that more consumers made cross-border internet purchases in 2008 than in 2006. This applies to all Member States with the exception of the Czech Republic, Hungary, Italy, Poland and Portugal were the figures remained unchanged.

70 Yes, from a seller/provider located in another 60 EU country ■ Yes from a seller/provider in our country 50 40 30 20 10 ES Ę 臣 BE UK Æ EΕ DE  $\Gamma$  $\mathbf{SI}$ CY $\zeta$ 

Figure 70: Domestic and cross-order internet purchases

Source: EB 298

Q: Have you purchased any goods or services in the last 12 months via the internet?

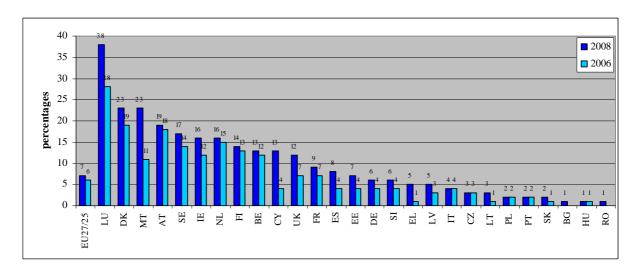


Figure 71: Cross-border internet purchases 2006 and 2008

Sources: EB 298 and EB 252

Q: Have you purchased any goods or services in the last 12 months via the internet?

## Value of purchases

In 2008, the European cross-border shopper spent an average of €797 per year on these purchases, against €344 on average in 2006. At country level this ranges from €3679.5 in Malta to €41 in Hungary (though the figure here is only indicative as the base is too small for reliable analysis). Fifty-one percent of consumers who made at least one cross-border purchase spent between €1 and €00 on goods and services offered by sellers and providers located in other EU countries.

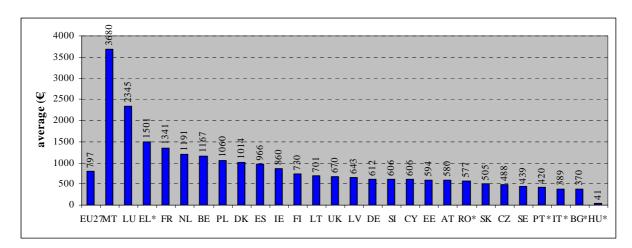


Figure 72: Average value of cross-border purchases

Source: EB 298 - \* bases are too small for reliable analysis

Q: In the last 12 months, approximately what was the total value of the goods or services you said you have purchased from sellers/providers located in other European countries?

The share of cross-border revenue from any one sales channel is highest for internet sales (see Figure 73). Cross-border sales are estimated to make up 17% of all internet revenue in the EU-27. The corresponding figure for retail shops is 10%, 13% for mail order and telephone sales, and 14% for sales made by representatives, all of which are more or less unchanged since 2006. In 2002 only 3% of internet sales to consumers over the past twelve months were to consumers residing other EU countries, so while the share has not increased since 2006, the overall trend is positive.

60 50 percentages 40 2008 30 **2**006 20 12 10 9 10 internet sales sales made by mail order or retail sales in representatives telephone sales shops

Figure 73: Share of cross-border revenue by sales channel

### Source EB 224 and EB 186

Q: Of the total value of your retail sales in shops / e-commerce/internet sales / mail order sales or telephone sales / sales made by your representatives visiting consumers in their homes, can you estimate the percentage to consumers living in other EU countries?

While consumers appear to be spending more money cross-border, this is not reflected in the share of revenue from cross-border sales in any of the sales channels shown, suggesting that the increase in spending cross-border may be due to an overall increase in spending by the minority who shop cross-border.

## 2.2 Complaints, redress and enforcement cross-border

Successful integration of the retail side of the internal market also depends on the effective cross-border operation of information, complaint, enforcement and redress systems. The Consumer Protection Cooperation (CPC) network brings together national enforcement bodies whose job is to detect, investigate and stop cross-border infringements. The European Consumer Centre (ECC) network provides information and advice direct to consumers about cross-border shopping and possible complaints and disputes. Both networks have datagathering systems to monitor progress both in cross-border information and enforcement and in the cross-border market more generally.

Table 4: ECC and CPC cross-border complaints and information requests

	2008	2007	2006			
ECC						
Information requests	22387	22288	30155			
Simple complaints	13679	19838	2804			
Normal complaints and disputes	6354	5009	24133			
CPC						
Information requests	250					
<b>Enforcement requests</b>	230					
Alerts	152					

Notes: ECC 2008 figures are counted up to 1.10.2008 — CPC figures cover cases since early 2007, the start of the system up to 1/10/2008

#### Sources: ECC-network & Consumer Protection Cooperation System

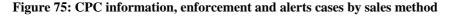
- ECC information request means any query by a consumer regarding a national or cross-border consumer issue not related to a complaint. This includes requests for brochures.
- ECC complaint means a statement of dissatisfaction by a consumer concerning a
  concrete cross-border transaction with a seller or supplier. 'Simple complaints' are
  requests for brief information whereas 'normal complaints' typically need more input
  and follow-up. 'Simple complaints' which have subsequently been transformed to
  'normal complaints' are counted only as 'normal complaints' to avoid double
  counting.
- ECC dispute means a referral to an out-of-court scheme (alternative dispute resolution).
- CPC information requests refer to exchanges of information for the purpose of establishing whether an intra-Community infringement has occurred or whether there is reasonable suspicion it may occur.
- CPC enforcement requests are issued when all necessary enforcement measures have to be taken to bring about the cessation or prohibition of the intra-Community infringement without delay.
- CPC alerts refer to notifications. When a competent authority becomes aware of an intra-Community infringement, or reasonably suspects that such an infringement may occur, it notifies the competent authorities of other Member States and the Commission, supplying all necessary information without delay.

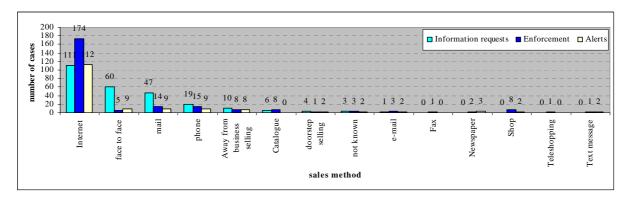
Figures 74 and 75 show ECC cross-border complaints and CPC cross-border cases by sales method. E-commerce is the sales method accounting for by far the most of the cross-border cases. ECC figures for 2007 show that half of the cross-border complaints and disputes were due to purchases made over the internet. The CPC figures make the case even more strongly: three-quarters of the CPC enforcement requests and three-quarters of the CPC alerts were caused by e-commerce.

3000 2489 2500 2000 1508 1500 1000 482 288 50 On the premises Distance selling Other Doorstep selling E-commerce Market/trade Internet Auctions auctions (not efair commerce) sales method

Figure 74: ECC normal complaints and disputes by sales method - 2007

Source: ECC-network





Source: Consumer Protection Cooperation System

Table 5 shows that transport, and recreation and culture, are the most problematic markets in terms of cross-border complaints and enforcement cases; these two markets together account for more than half of the cases. Miscellaneous goods and services — which include financial services and insurance — also show a significant number of cases.

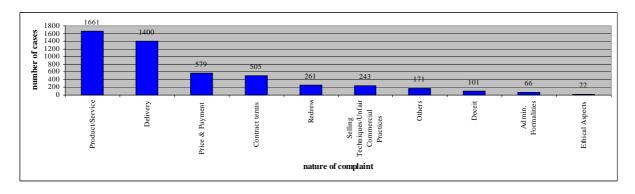
Table 5: CPC and ECC cross-border cases by market

	CPC (2007 up to 1/10/2008)			ECC (2007)
	Information	Enforcement	Alerts	Normal complaints and disputes
Clothing and footwear	1	5	0	143
Education	1	2	0	17
Communication	2	14	10	285
Alcoholic beverages and tobacco	0	0	0	23
Food and non-alcoholic beverages	1	1	1	15
Furnishing, household equipment and routine maintenance	0	2	1	348
Health	10	24	11	45
Housing, water, electricity, gas and other fuels	1	0	0	77
Miscellaneous goods and services (including, banking, insurance and other goods & services)	37	26	20	366
Outside COICOP classification	63	43	36	213
Recreation and culture	45	21	17	1256
Restaurants and hotels	13	2	6	533
Transport	76	90	50	1688
Total	250	230	152	5009

Source: ECC-network and CPCS

Figure 76 shows that the problems at the origin of normal ECC complaints and disputes are most likely to relate to the actual product/ service itself or delivery: 33% was due to a problem with the actual product/ service, 28% to delivery, 12% to price and payments, and 10% to contract terms.

Figure 76: ECC normal complaints and disputes by nature of complaint – 2007



Source: ECC-network

#### 2.3 Consumers' and retailers' attitudes towards cross-border trade

### Confidence in cross-border trade

In the EU-27, confidence in shopping cross-border varies depending on the sales channel used (see Figure 77), though for each channel, at least a third of consumers feel equally confident buying from sellers at home and abroad, or indeed more confident shopping from sellers located in another EU country. Consumers are least confident buying cross-border when shopping by phone or by post — 46% say they would feel more confident doing so in their own country. They are most confident shopping cross-border when on trips — 43% would feel equally or more confident shopping abroad.

Consumer confidence in shopping cross-border has increased since 2006. For example, in 2006, 45% of consumers said that they were less confident buying from a seller in another country than their own when shopping via the internet, compared with 37% in 2008. Fifty-four percent felt more confident making purchases from sellers in their own country by phone or post, 50% when buying from sales representatives and 44% on trips. So while only 25% of consumers are currently shopping cross-border, a significant proportion feels that they would be equally confident shopping at home and abroad.

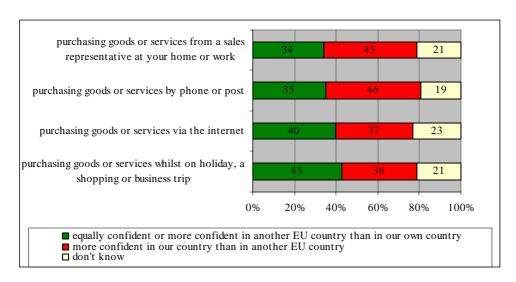


Figure 77: Consumers' confidence in making cross-border purchases

Source: EB 298

Q: For each of the following would you be more confident making purchases from sellers/providers located in another EU country, in (our country) or equally confident in both?

Figure 78 shows that there is some interest in shopping cross-border — especially in markets for non-perishable goods where between one in four and one in six consumers believe it would be worthwhile to purchase cross-border. The figure does not cover all markets but gives some relevant examples of consumers' attitudes towards cross-border purchasing.

New motor vehicles Electrical household equipment 28 18 Clothing and footwear 26 16 Entertainment and leisure goods 26 18 ICT - equipment 18 Non-alcoholic beverages 16 Meat 16 Fruit and vegetables

Figure 78: Consumers considering it worthwhile to buy goods in other EU Member States

Source: IPSOS Consumer Satisfaction Survey 2008

Disagree

□ Don't know

Agree

■ Neutral

Q: Agreement with statement: It is worthwhile to buy (insert good) form another EU-country.

20%

A prerequisite for consumers to be able to purchase a good cross-border is that it is reasonably easy to compare the price of the goods on offer in other countries. As can be seen from Figure 79 this varies according to the goods purchased. Interestingly, relatively complex goods — such as new motor vehicles and ICT equipment — are doing reasonably well. Non-alcoholic beverages are thought to be by far the easiest to compare cross-border, presumably due to the relatively standardised nature of such goods. The market is relatively brand-heavy and it is therefore easy to compare a can of a specific brand cross-border.

40%

60%

80%

100%

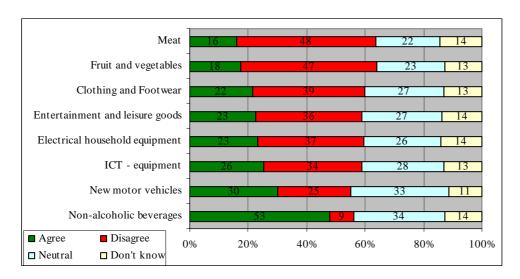


Figure 79: Ease to compare prices cross-border

Source: IPSOS Consumer Satisfaction Survey 2008

Q: Agreement with statement: You can easily compare prices from retailers in (insert own country) with prices from retailers in other EU countries when buying (insert good).

#### Perceived barriers to cross-border trade

A minority of consumers feel that there are increased risks involved when shopping cross-border as opposed to at home. Consumers' biggest worries in shopping cross-border are that they will have difficulties resolving complaints, and that they will have problems returning products in the cooling-off<sup>4</sup> period. A third of consumers think that this problem is more likely when shopping cross-border than in their own country. However, as Figure 80 shows, the majority of consumers think that these problems are equally likely in their own country as in another EU country or more likely in their own country. Almost two-thirds of consumers think that encountering sellers and providers who do not respect consumer laws is equally likely at home and abroad or more likely at home. These results are encouraging, as they indicate that most consumers do not feel that there is a higher risk involved in shopping abroad compared with domestically.

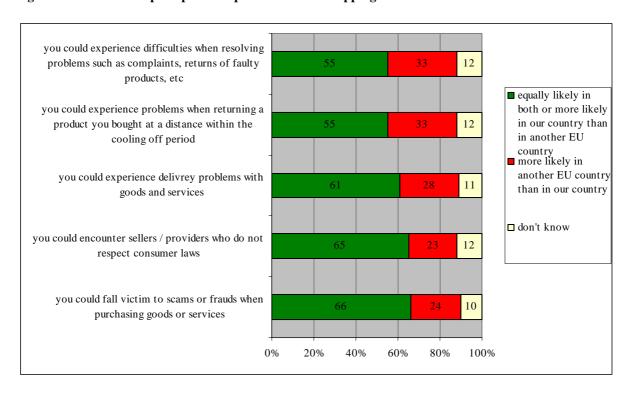


Figure 80: Consumers' perceptions of problems when shopping cross-border

Source: EB 298

Q: For each of the following situations, would you say that they are more likely to happen in another EU country than in (our country), more likely to happen in (our country) than in another EU country or equally likely in both?

Figure 81 demonstrates retailers' views on these issues. Sixty or more percent of retailers who are not selling cross-border regard costs associated with varying fiscal regulations, compliance with varying national consumer laws, cross-border delivery, the increased risk of fraud and the greater difficulty in ensuring an efficient after-sales service as important barriers in cross-border transactions. The biggest concern relates to the higher risk of fraud and non-payment in cross-border sales. Sixty-eight percent of retailers not selling cross-border see this as an important obstacle.

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<sup>&</sup>lt;sup>4</sup> The cooling-off period gives consumers the right to change their mind about the purchase after buying something through a distance sales channel.

However, the views of retailers who *are* selling cross-border suggest that many consumers and non-cross-border retailers may be overly concerned. Of the former, just 55% think of fraud as an important barrier, compared with 68% of the latter. Similarly, other barriers are regarded as important by 54% or fewer of cross-border retailers. Despite the noticeable disparity between the views of cross-border and non-cross-border retailers, many retailers who are selling cross-border continue to regard these barriers as important. Amongst these too, fraud and non-payment is the biggest concern, with 55% of cross-border retailers considering this factor to be important. This suggests that while selling cross-border in many cases does not prove to be as problematic as anticipated, for the majority the expected problems do indeed play a role and may actually deter sellers.

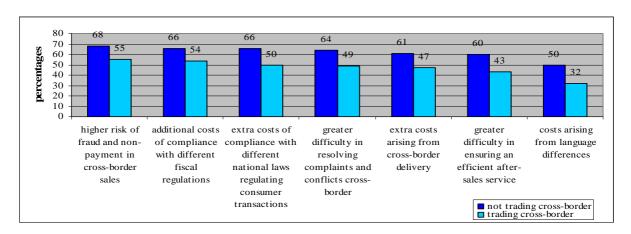


Figure 81: Retailers' perceptions of barriers to trading cross-border

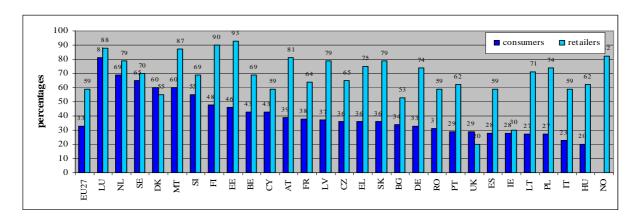
Source: EB 224

Q: Please tell me how important you think these obstacles are to cross-border sales.

Language appears to be a key barrier to increasing the level of cross-border sales and purchases. Figure 82 shows that 59% of retailers say they are able to use more than one language with consumers, while 33% of consumers say they are willing to purchase goods and services in another EU language. Thus many consumers may be prevented from gaining access to the wider choice and lower prices that cross-border shopping potentially offers. By the same token, retailers will have access to a smaller group of potential buyers.

In most EU-27 Member States, *fewer* than 50% of consumers are willing to make purchases in a foreign language. The exceptions are Luxembourg (81%), Malta (60%), the Netherlands (69%), Sweden (65%), Slovenia (55%) and Denmark (60%). Among EU-27 retailers, *over* 60% are prepared to carry out transactions in a language other than their own, except in Cyprus (59%), Romania, (59%), Spain (59%), Italy (59%), Denmark (55%), Bulgaria (53%), Ireland (30%) and the UK (20%). Estonian and Finnish retailers are the most likely to transact in a foreign language. Overall, as in 2006, citizens in Luxembourg are the most likely to be willing to carry out sales and purchases in a foreign language. Those in the UK are the least likely to do so, and less likely than in 2006.

Figure 82: Consumers and retailers prepared to use another EU language in goods and services transactions



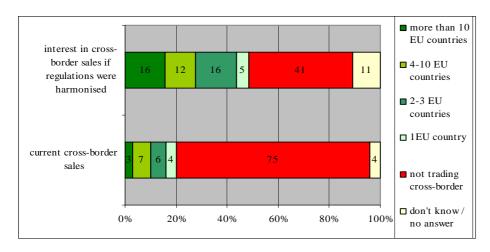
Sources: EB 298 and EB 224

Q: Thinking generally about purchasing goods and services from sellers/providers located elsewhere in the European Union, which we refer to as cross-border shopping, please tell me to what extent you agree with each of the following questions. You are prepared to purchase goods and services in another EU language. — In how many languages are you currently prepared to carry out transactions with consumers? At least one foreign language.

#### Harmonisation of laws across the EU

Figure 83 demonstrates the impact that the harmonisation of laws regulating transactions with consumers across the EU could have on cross-border activity. Currently, 75% of retailers are not trading cross-border. However, just 41% would not be interested in selling cross-border even if regulations were harmonised. Sixteen percent would be interested in selling to more than ten EU countries, compared with the 3% who are currently doing so. In other words, harmonised regulation has the potential to significantly increase cross-border activity.

Figure 83: Harmonised regulations boosting cross-border activity



Source: EB 224

Q: To how many EU countries do you currently make cross-border sales to final consumers — If the provisions of the laws regulating transactions with consumers were the same throughout the 27 Member States of the EU, to how many EU countries would you be interested in making cross-border sales to final consumers?

Forty-six percent of retailers say that harmonisation would increase the proportion of their cross-border sales and retailers' views on this issue have become more positive since 2002. In 2002, as in 2008, 46% of retailers said that harmonisation would increase their proportion of cross-border sales. However, 16% now say that cross-border sales would increase a lot, compared with just 9% in 2002.

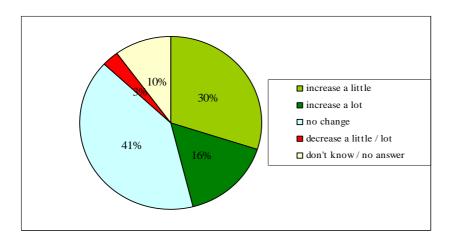


Figure 84: Harmonised regulations boosting cross-border activity (2)

Source: EB 224

Q: If the provisions of the laws regulating transactions with consumers were the same throughout the 27 Member States of the EU do you think that the level of your cross-border sales would ...

#### Information on cross-border issues

Figure 85 demonstrates that in the EU, retailers are better informed than consumers about where to get information on cross-border issues. Thirty-three percent of retailers say they know where they can find out about regulations on consumer protection in other EU countries. Twenty-one percent of consumers say they know where to get information and advice about cross-border shopping. This pattern is particularly pronounced in Latvia, where 58% of retailers but just 22% of consumers know where to get information on cross-border shopping/selling issues. By contrast in Luxembourg, Malta, Cyprus and Sweden, more consumers know where to find this information than retailers. Overall, in the majority of Member States, between 50% and 25% of retailers and consumers know where to get information on cross-border trade. In Luxembourg, the best-informed about cross-border sales and purchases overall, fewer than 50% of both retailers and consumers know where to get this information.

The correlation between the percentage of consumers that know where to get information on cross-border purchases and the percentage that have made a cross-border purchase is relatively high, at 0.7. While this is to be expected, as those that make cross-border purchases are more likely to be informed about cross-border issues, it is also likely that making such information more accessible could encourage more cross-border activity.

Figure 85: Knowledge of where to get information on cross-border transactions

Sources: EB 298 and EB 224

Q: Thinking generally about purchasing goods or services from sellers/providers located elsewhere in the European Union, please tell me to what extent you agree or disagree with each of the following statements: You know where to get information and advice about cross-border shopping —You know where you can find relevant information about regulations on consumer protection in other EU countries.

#### Future cross-border shopping

EU consumers' willingness to shop cross-border is limited. Fifty-seven percent of consumers say that they are not interested in making a cross-border purchase in the next twelve months (see Figure 86). However, a certain proportion of consumers who currently do not shop cross-border seem likely to do so in the near future. Figure 86 indicates that 33% are considering making a cross-border purchase in the next twelve months, which is significantly higher than the 25% that have done so in the last twelve months.

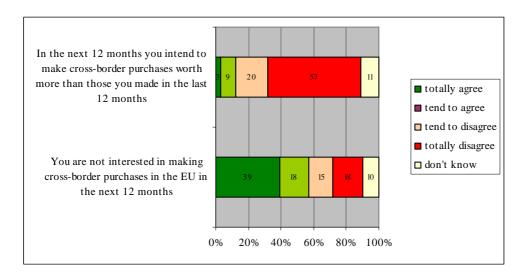


Figure 86: Consumers' intentions regarding cross-border purchases

Source: EB 298

Q: Thinking generally about purchasing goods or services from sellers/providers located elsewhere in the European Union, please tell me to what extent you agree or disagree with each of the following statements. % EU-27

Twelve percent of Europeans intend to make, in the next twelve months, cross-border purchases worth more than those they made in the past year. The stable situation at EU level masks some differences between the Member States. Significantly more Maltese and Cypriots now say that they intend to spend more on cross-border purchases in the coming year than they did in the last year. A strong reverse trend is observed in Finland and Hungary.

30 ■ 2008 ■ 2006 25 20 percentages 5  $\Gamma$ H SE CZ ΙE BEUK DE DK ΑT F Ы 7

Table 87: Perceived value of future cross-border purchases

Source: EB 298 and EB 252

Q: In the next 12 months you intend to make cross-border purchases worth more than those you made in the past 12 months.

Increased access to the internet may be one way of increasing future cross-border transactions. Thirty-one percent of consumers say they are not interested in cross-border shopping because they do not have access to the internet (see Figure 88). Meanwhile, 64% of consumers say that they are less interested in cross-border shopping because they prefer to shop in person, so in order to increase interest in cross-border shopping steps must be taken to make this more appealing to consumers.

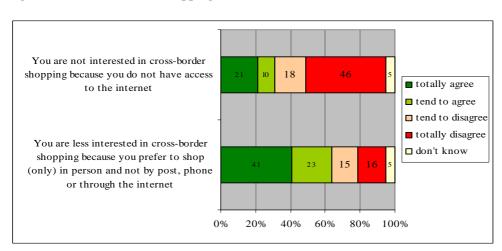


Figure 88: Reasons for not shopping cross-border

Source: EB 298

Q: Thinking generally about purchasing goods or services from sellers/providers located elsewhere in the European Union, please tell me to what extent you agree or disagree with each of the following statements.